La cohésion territoriale à la croisée des chemins
Andreas Faludi, TU Delft

• Introduction
• A European Planning Programme
• Territorial Cohesion Policy and the Crisis of European Integration
• Territorial Cohesion in the 2010s
• Conclusions
Introduction: Territorial Cohesion and Spatial Planning

- Ambroise Guellec about territorial cohesion: ‘En France, elle nous est familière, car il s’agit, en d’autre terms, de la politique d’aménagement du territoire.’
- Land-use <> strategic spatial planning
A European Planning Programme: Spaak Report

- Regional Fund for
  - European projects
  - Disadvantages regions
- Ensure coherence
- Treaty of Rome paid only lip service to ‘harmonious development of Community territory’
A European Planning Programme: Empty chair crisis

- Conference on the Regional Economies
- Aménagement du territoire européen?
- Hallstein < De Gaulle
- Luxembourg Compromise
- Different planning traditions
A European Planning Programme: Council of Europe

• Regional Planning a European Problem:
  – Saint-Simonean tradition
  – Region generic term

• CEMAT: Charte européenne de l’aménagement du territoire:
  – Balanced regional development
  – Strategy for better organisation of Europe
A European Planning Programme: Gendebien Report

- DG XVI: differential effects of integration
- A sort of regional policy from 1975
- Invitation to Commission to implement ‘aménagement du territoire’:
  - Coordinating Community policies
  - Balanced and integrated development
  - Preserve European heritage
- Commissioner for regional *planning*!
A European Planning Programme: Jacques Delors

- European model:
  - Softening effects
  - Inclusive governance
- Structural Funds doubled
- The jewel in the crown
- Renationalisation?
- A defining moment
A European Planning Programme: The ESDP

- French/Dutch initiative
- Competence issue
- Indebted to CEMAT and Gendebien
- Guidelines:
  - Polycentric development
  - Parity of access
  - Management of heritage
- Learning process
Territorial Cohesion Policy and the Crisis of European Integration: Territorial Cohesion

- Robert Savy the inventor
- Michel Barnier the promoter
- Convention on the Future of Europe
- Economic, social and *territorial* cohesion
- Objective and shared competence
- Lisbon Treaty a carbon copy
Territorial Cohesion Policy and the Crisis of European Integration: Territorial Agenda

- Rotterdam: another French-Dutch initiative
- Luxembourg: territorial capital (OECD)
- Territorial State and Perspectives + Territorial Agenda of the EU
- Leipzig: addressed to European institutions and to Member States:

| European Council | First Action Programme |
Territorial Cohesion Policy and the Crisis of European Integration: Green Paper

- Meant as a White Paper
- Invitation at Leipzig to issue ‘report’
- No bid for leadership role:
  - Lyric description: ‘from tundra to rain forest’
  - Density – distance – division
  - Regions with geographical specificities
- Mixed reactions during consultations
- ‘Lame duck’ Commission
Territorial Cohesion in the 2010s: Post-Delors Cohesion Policy

- Sapir & Kok Reports
- In service of Lisbon
- CSG 2006: ‘geography matters’!
- Renationalisation?
- Europe 2020
- Financial Framework

AN AGENDA FOR A GROWING EUROPE

The Sapir Report

André Sapir • Philippe Aghion • Giuseppe Bertola
Martin Hellwig • Jean Pisani-Fiery • Dariusz Rosati
José Viñals • Helen Wallace
Territorial Cohesion in the 2010s: Barca-Report

- Answer to Sapir
- Place-based development approach
- Take account of characteristics of locations (geography matters!)
- What is a place?
- Who is responsible for ‘places’?
Territorial Cohesion in the 2010s: Baltic Sea Strategy

- EP initiative
- DG REGIO in lead
- >20 DGs cooperate
- Stakeholder conferences
- Communication & Action Programme
- Rolling programme
Conclusions

- Territorial cohesion owner: DG REGIO
- Need to understand spatial context
- Beyond container thinking
- Baltic Sea Strategy → Danube, Atlantic Arc etc.
- ‘Soft planning for soft spaces’
- Shape of EU territory may come into focus, but:
- No Archimedean Point, no authoritative EU strategy
- Territorial cohesion policy about coherence
- No extra money; not wedded to cohesion policy